FORM NLRB-508 (3-21)

# UNITED STATES OF AMERICA NATIONAL LABOR RELATIONS BOARD CHARGE AGAINST LABOR ORGANIZATION OR ITS AGENTS

S SPACE
Date Filed February 17, 2023

INSTRUCTIONS: File an original with NLRB Regional Director for the region in which the alleged unfair labor practice occurred or is occurring.

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1. LABOR ORGANIZATION OR IT	SAGENTS	AGAINST WHICH CHAR			72 07 1/39	
Trader Joe's United S		Seth Go	Union Representative to contact th Goldstein - Union Attorney oldstein@workingpeopleslaw.com			
c. Address (Street, city, state, and ZIP code) Unknown			d. Tel. No Unknow		e. Cell No. 646-460-1309	
			f. Fax. No	0.		
			g. e-mail Bargaining@traderjoesunited.org			
h. The above-named labor organization has engaged in and is engal (3) practices are practices affecting commerce within the meaning of meaning of the Act and the Postal Reorganization Act.	the Act, or th	of the Natio	nal Labor F s are praction	Relations Act, a	and these unfair labor	
Basis of the Charge (set forth a clear and concise statement of the	e facts const	ituting the alleged unfair i	abor practio	ces)		
(see attachment)						
3. Name of Employer Trader Joe's East Inc.		4a. Tel, No.	b. Cell No. c. Fax No.		c. Fax No.	
		d. e-mail				
				6. Employer representative to contact Rick Marks		
7. Type of establishment (factory, mine, wholesaler, etc.) Retail - Grocery	8. Identify p	rincipal product or service	t or service 9. Number of ~120		of workers employed	
10. Full name of party filing charge Trader Joe's East Inc.				1		
11. Address of party filing charge (street, city, state and ZIP code) 1111 Pennsylvania Ave NW, Washington DC 20004		11a. Tel. No.	b. Cell No	).	c. Fax No.	
		d. e-mail rick.marks@morganle	ewis.com			
12. DECLARATION  I declare that I have read the above charge and that the statements are fue to the best of my knowledge and belief.  Rick Marks, Counsel for Trader Joe's East Inc.			ast Inc	Tel. No.		
(signature of representative or person making charge) (Print/type name and title or office, if any)				Fax No.		
Address 1111 Pennsylvania Ave NW, Washington DC 20004 Date 2/17/2023				e-mail rick.marks@	morganlewis.com	

#### WILLFUL FALSE STATEMENTS ON THIS CHARGE CAN BE PUNISHED BY FINE AND IMPRISONMENT (U.S. CODE, TITLE 18, SECTION 1001) PRIVACY ACT STATEMENT

Solicitation of the information on this form is authorized by the National Labor Relations Act (NLRA), 29 U.S.C. § 151 et seq. The principal use of the information is to assist the National Labor Relations Board (NLRB) in processing unfair labor practice and related proceedings or litigation. The routine uses for the information are fully set forth in the Federal Register, 71 Fed. Reg. 74942-43 (Dec. 13, 2006). The NLRB will further explain these uses upon request. Disclosure of this information to the NLRB is voluntary; however, failure to supply the information may cause the NLRB to decline to invoke its processes.

#### Attachment

Beginning on or around November 29, 2022 and continuing to date, Trader Joe's United has failed and refused to bargain in good faith in violation of Section 8(b)(3) of the National Labor Relations Act by, inter alia, requiring approval of non-bargaining unit employees employed at the Company's Hadley, Massachusetts and Louisville, Kentucky stores before reaching tentative agreements related to a Minneapolis collective bargaining agreement (reached on February 17, 2023); refusing to bargain a collective bargaining agreement covering only the Board-certified Minneapolis bargaining unit; and insisting on non-mandatory subjects of bargaining in the Minneapolis negotiations, including insisting on a multi-employer bargaining unit and recognition of a non-certified bargaining unit in order for Trader Joe's United to participate in negotiations.



## UNITED STATES GOVERNMENT NATIONAL LABOR RELATIONS BOARD

Download

REGION 18 Paul D. Wellstone Federal Building 212 Third Avenue South, Suite 200 Minneapolis, MN 55401-2657

Agency Website: www.nlrb.gov Telephone: (612)348-1757 Fax: (612)348-1785

Download NLRB Mobile App

February 22, 2023

Trader Joe's United 140 North Hampton Avenue Springfield, MA 01109

Re: Trader Joe's United (Trader Joe's East Inc.)

Case 18-CB-312600

Dear Sir or Madam:

Enclosed is a copy of a charge that has been filed in this case. This letter tells you how to contact the Board agent who will be investigating the charge, explains your right to be represented, discusses presenting your evidence, and provides a brief explanation of our procedures, including how to submit documents to the NLRB.

<u>Investigator</u>: This charge is being investigated by Field Attorney KAITLIN E. KELLY whose telephone number is (952)703-2885. If this Board agent is not available, you may contact Supervisory Attorney ASHOK C. BOKDE whose telephone number is (952)703-2894.

<u>Right to Representation</u>: You have the right to be represented by an attorney or other representative in any proceeding before us. If you choose to be represented, your representative must notify us in writing of this fact as soon as possible by completing Form NLRB-4701, Notice of Appearance. This form is available on our website, <u>www.nlrb.gov</u>, or from an NLRB office upon your request.

If you are contacted by someone about representing you in this case, please be assured that no organization or person seeking your business has any "inside knowledge" or favored relationship with the National Labor Relations Board. Their knowledge regarding this proceeding was only obtained through access to information that must be made available to any member of the public under the Freedom of Information Act.

<u>Presentation of Your Evidence</u>: We seek prompt resolutions of labor disputes. Therefore, I urge you or your representative to submit a complete written account of the facts and a statement of your position with respect to the allegations set forth in the charge as soon as possible. If the Board agent later asks for more evidence, I strongly urge you or your representative to cooperate fully by promptly presenting all evidence relevant to the investigation. In this way, the case can be fully investigated more quickly.

Full and complete cooperation includes providing witnesses to give sworn affidavits to a Board agent, and providing all relevant documentary evidence requested by the Board agent. Sending us your written account of the facts and a statement of your position is not enough to be considered full and complete cooperation. A refusal to fully cooperate during the investigation might cause a case to be litigated unnecessarily.

We will not honor requests to limit our use of position statements or evidence. Specifically, any material you submit may be introduced as evidence at a hearing before an administrative law judge regardless of claims of confidentiality. However, certain evidence produced at a hearing may be protected from public disclosure by demonstrated claims of confidentiality.

Further, the Freedom of Information Act may require that we disclose position statements or evidence in closed cases upon request, unless an exemption applies, such as those protecting confidential financial information or personal privacy interests.

<u>Preservation of all Potential Evidence:</u> Please be mindful of your obligation to preserve all relevant documents and electronically stored information (ESI) in this case, and to take all steps necessary to avoid the inadvertent loss of information in your possession, custody or control. Relevant information includes, but is not limited to, paper documents and all ESI (e.g. SMS text messages, electronic documents, emails, and any data created by proprietary software tools) related to the above-captioned case.

<u>Prohibition on Recording Affidavit Interviews:</u> It is the policy of the General Counsel to prohibit affiants from recording the interview conducted by Board agents when subscribing Agency affidavits. Such recordings may impede the Agency's ability to safeguard the confidentiality of the affidavit itself, protect the privacy of the affiant and potentially compromise the integrity of the Region's investigation.

<u>Correspondence:</u> All documents submitted to the Region regarding your case MUST be filed through the Agency's website, <u>www.nlrb.gov</u>. This includes all formal pleadings, briefs, as well as affidavits, documentary evidence, and position statements. The Agency requests all evidence submitted electronically to be in the form it is normally used and maintained in the course of business (i.e., native format). Where evidence submitted electronically is not in native format, it should be submitted in a manner that retains the essential functionality of the native format (i.e., in a machine-readable and searchable electronic format).

If you have questions about the submission of evidence or expect to deliver a large quantity of electronic records, please promptly contact the Board agent investigating the charge. If you cannot e-file your documents, you must provide a statement explaining why you do not have access to the means for filing electronically or why filing electronically would impose an undue burden.

In addition, this Region will be issuing case-related correspondence and documents, including complaints, compliance specifications, dismissal letters, deferral letters, and withdrawal letters, electronically to the email address you provide. To ensure that you receive important case-related correspondence, please ensure that the Board Agent assigned to your case has your preferred email address. These steps will ensure that you receive correspondence faster and at a significantly lower cost to the taxpayer. If there is some reason you are unable to receive correspondence via email, please contact the agent assigned to your case to discuss the circumstances that prevent you from using email.

<u>Controlled Unclassified Information (CUI)</u>: This National Labor Relations Board (NLRB) proceeding may contain Controlled Unclassified Information (CUI). Subsequent information in this proceeding may also constitute CUI. National Archives and Records Administration (NARA) regulations at 32 CFR Part 2002 apply to all executive branch agencies that designate or handle information that meets the standards for CUI.

\* \* \*

Information about the Agency, the procedures we follow in unfair labor practice cases and our customer service standards is available on our website, <a href="www.nlrb.gov">www.nlrb.gov</a> or from an NLRB office upon your request. NLRB Form 4541 offers information that is helpful to parties involved in an investigation of an unfair labor practice charge.

We can provide assistance for persons with limited English proficiency or disability. Please let us know if you or any of your witnesses would like such assistance.

Very truly yours,

JENNIFER A. HADSALL

Jennels Hadrall

Regional Director

Enclosure: Copy of Charge / Notice of Federal Mediation and Conciliation Services for Bad Faith Bargaining Allegations

cc: Federal Mediation and Conciliation Services

Seth Lewis Goldstein, Attorney Julien, Mirer & Singla, a Working Peoples Law Center 1 Whitehall Street, 16<sup>th</sup> Floor Manhattan, NY 10004

## UNITED STATES OF AMERICA BEFORE THE NATIONAL LABOR RELATIONS BOARD

TRADER JOE'S UNITED	
Charged I	Party
and	Case 18-CB-312600
TRADER JOE'S EAST INC.	
Charging	Party
AFFIDAVIT OF SERVICE OF CHARGE A	GAINST LABOR ORGANIZATION
I, the undersigned employee of the National La February 22, 2023, I served the above-entitled following persons, addressed to them at the foll	document(s) by post-paid regular mail upon the
Trader Joe's United 140 North Hampton Avenue Springfield, MA 01109	
Seth Lewis Goldstein, Attorney Julien, Mirer & Singla, a Working Peoples Law Center 1 Whitehall Street, 16 <sup>th</sup> Floor Manhattan, NY 10004	
,	
February 22, 2023	Olga Bestilny, Designated Agent of NLRB
Date	Name
	/s/ Olga Bestilny
	Signature

As a workplace where employees are now represented by a union, both the employer and union have a number of obligations under the law, including the duty to bargain in good faith. These duties can have a practical impact on the bargaining process, as well as the ongoing labor-management relationship at a worksite.

As you navigate this set of obligations and their resulting impacts, we encourage you to take advantage of the following resources from the Federal Mediation and Conciliation Service (FMCS) (<a href="www.fmcs.gov">www.fmcs.gov</a>). FMCS is a non-regulatory, independent federal agency, separate from the National Labor Relations Board (NLRB), whose mission is to preserve and promote labor-management peace and cooperation. FMCS services include:

- Skills development training for collective-bargaining negotiation, committee
  effectiveness, and conflict resolution (available at
  <a href="https://www.fmcs.gov/services/education-and-outreach/skillsdevelopment-training/">https://www.fmcs.gov/services/education-and-outreach/skillsdevelopment-training/</a>);
- Education on contract administration (available at <a href="https://www.fmcs.gov/services/building-labor-managementrelationships/">https://www.fmcs.gov/services/building-labor-managementrelationships/</a>); and
- Mediation, if you need additional assistance and support with your initial contract negotiations (available at <a href="https://www.fmcs.gov/services/resolving-labor-managementdisputes/collective-bargaining-mediation/">https://www.fmcs.gov/services/resolving-labor-managementdisputes/collective-bargaining-mediation/</a>).

FMCS is a Congressionally funded agency offering support to both unions and employers at workplaces and these FMCS services and resources are provided <u>at no cost</u>. FMCS services are customized to the specific needs of employer and union leadership groups and FMCS is available to assist with next steps and/or answer questions that come up throughout an initial collective-bargaining agreement negotiation process, as well as for future stages of a labor-management relationship.

For more information on the full range of FMCS services and how these services can be helpful throughout various stages of the collective bargaining process, see OM 2208. To discuss the specific needs of your group, please reach out to FMCS via email at <a href="mailto:initialcontract@fmcs.gov">initialcontract@fmcs.gov</a> or by phone at (202) 606-8100.



## UNITED STATES GOVERNMENT NATIONAL LABOR RELATIONS BOARD

REGION 18 Paul D. Wellstone Federal Building 212 Third Avenue South, Suite 200 Minneapolis, MN 55401-2657

Agency Website: www.nlrb.gov Telephone: (612)348-1757 Fax: (612)348-1785 Download NLRB Mobile App

February 22, 2023

Trader Joe's East Inc. 721 Washington Ave S Suite 101 Minneapolis, MN 55415

Re: Trader Joe's United (Trader Joe's East Inc.)

Case 18-CB-312600

Dear Sir or Madam:

The charge that you filed in this case on February 22, 2023 has been docketed as case number 18-CB-312600. This letter tells you how to contact the Board agent who will be investigating the charge, explains your right to be represented, discusses presenting your evidence, and provides a brief explanation of our procedures, including how to submit documents to the NLRB.

<u>Investigator</u>: This charge is being investigated by Field Attorney KAITLIN E. KELLY whose telephone number is (952)703-2885. The mailing address is Paul D. Wellstone Federal Building, Minneapolis, MN 55401-2657. If this Board agent is not available, you may contact Supervisory Attorney ASHOK C. BOKDE whose telephone number is (952)703-2894.

Right to Representation: You have the right to be represented by an attorney or other representative in any proceeding before us. If you choose to be represented, your representative must notify us in writing of this fact as soon as possible by completing Form NLRB-4701, Notice of Appearance. This form is available on our website, <a href="www.nlrb.gov">www.nlrb.gov</a>, or from an NLRB office upon your request.

If you are contacted by someone about representing you in this case, please be assured that no organization or person seeking your business has any "inside knowledge" or favored relationship with the National Labor Relations Board. Their knowledge regarding this proceeding was only obtained through access to information that must be made available to any member of the public under the Freedom of Information Act.

<u>Presentation of Your Evidence</u>: As the party who filed the charge in this case, it is your responsibility to meet with the Board agent to provide a sworn affidavit, or provide other witnesses to provide sworn affidavits, and to provide relevant documents within your possession. Because we seek to resolve labor disputes promptly, you should be ready to promptly present your affidavit(s) and other evidence. If you have not yet scheduled a date and time for the Board agent to take your affidavit, please contact the Board agent to schedule the affidavit(s). If you fail to cooperate in promptly presenting your evidence, your charge may be dismissed without investigation.

In addition, either you or your representative must complete the enclosed Commerce Questionnaire to enable us to determine whether the NLRB has jurisdiction over this dispute. If you recently submitted this information in another case, or if you need assistance completing the form, please contact the Board agent.

We will not honor requests to limit our use of position statements or evidence. Specifically, any material you submit may be introduced as evidence at a hearing before an administrative law judge regardless of claims of confidentiality. However, certain evidence produced at a hearing may be protected from public disclosure by demonstrated claims of confidentiality.

Further, the Freedom of Information Act may require that we disclose position statements or evidence in closed cases upon request, unless an exemption applies, such as those protecting confidential financial information or personal privacy interests.

<u>Preservation of all Potential Evidence:</u> Please be mindful of your obligation to preserve all relevant documents and electronically stored information (ESI) in this case, and to take all steps necessary to avoid the inadvertent loss of information in your possession, custody or control. Relevant information includes, but is not limited to, paper documents and all ESI (e.g. SMS text messages, electronic documents, emails, and any data created by proprietary software tools) related to the above-captioned case.

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has your preferred email address. These steps will ensure that you receive correspondence faster and at a significantly lower cost to the taxpayer. If there is some reason you are unable to receive correspondence via email, please contact the agent assigned to your case to discuss the circumstances that prevent you from using email.

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\* \* \*

Information about the Agency, the procedures we follow in unfair labor practice cases and our customer service standards is available on our website, <a href="www.nlrb.gov">www.nlrb.gov</a> or from an NLRB office upon your request. NLRB Form 4541, Investigative Procedures offers information that is helpful to parties involved in an investigation of an unfair labor practice charge.

We can provide assistance for persons with limited English proficiency or disability. Please let us know if you or any of your witnesses would like such assistance.

Jennels Hadrall

JENNIFER A. HADSALL Regional Director

cc: Federal Mediation and Conciliation Services

Rick Marks, Attorney Morgan, Lewis & Bockius, LLP 1111 Pennsylvania Avenue NW Washington, DC 20004-2541

#### Enclosure

- 1. Copy of charge
- 2. Commerce Questionnaire
- 3. Notice of Federal Mediation and Conciliation Services for Bad Faith Bargaining Allegations

FORM NLRB-5081 (3-11)	NATIONAL LABOR REL	ATIONS BOARD					
	TONNAIRE ON COMM	ERCE INFORMATION					
Please read carefully, answer all applicable items, and r	eturn to the NLRB Office. If addit	onal space is required, please add a p	age and id	lentify item number.			
CASE NAME				NUMBER			
			18-CB-	312600			
1. EXACT LEGAL TITLE OF ENTITY (As filed	with State and/or stated in lega	l documents forming entity)					
2. TYPE OF ENTITY							
[ ] CORPORATION [ ] LLC [ ] LLP [ ] PARTNERSHIP [ ] SOLE PROPRIETORSHIP [ ] OTHER (Specify )							
3. IF A CORPORATION or LLC							
A. STATE OF INCORPORATION	B. NAME, ADDRESS, AN	RELATIONSHIP (e.g. parent, subs	sidiary) O	F ALL RELATED EN	NTITIES		
OR FORMATION							
4. IF AN LLC OR ANY TYPE OF PARTNERSH	IP FIII I NAME AND ADDR	ESS OF ALL MEMBERS OR PAI	RTNERS				
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	727 2222						
8. NUMBER OF PEOPLE PRESENTLY EMPLO	OYED						
A. TOTAL:	B. AT THE ADDRESS INV	OLVED IN THIS MATTER:					
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SIGNATURE

12. AUTHORIZED REPRESENTATIVE COMPLETING THIS QUESTIONNAIRE

NAME AND TITLE (Type or Print)

PRIVACY ACT STATEMENT

Solicitation of the information on this form is authorized by the National Labor Relations Act (NLRA), 29 U.S.C. § 151 et seq. The principal use of the information is to assist the National Labor Relations
Board (NLRB) in processing representation and/or unfair labor practice proceedings and related proceedings or litigation. The routine uses for the information are fully set forth in the Federal Register, 71
Fed. Reg. 74942-43 (Dec. 13, 2006). The NLRB will further explain these uses upon request. Disclosure of this information to the NLRB is voluntary. However, failure to supply the information may cause
the NLRB to refuse to process any further a representation or unfair labor practice case, or may cause the NLRB to issue you a subpoena and seek enforcement of the subpoena in federal court.

E-MAIL ADDRESS

DATE

#### NOTICE OF FEDERAL MEDIATION AND CONCILIATION SERVICES FOR INITIAL CONTRACT BARGAINING

As a workplace where employees are now represented by a union, both the employer and union have a number of obligations under the law, including the duty to bargain in good faith. These duties can have a practical impact on the bargaining process, as well as the ongoing labor-management relationship at a worksite.

As you navigate this set of obligations and their resulting impacts, we encourage you to take advantage of the following resources from the Federal Mediation and Conciliation Service (FMCS) (<a href="www.fmcs.gov">www.fmcs.gov</a>). FMCS is a non-regulatory, independent federal agency, separate from the National Labor Relations Board (NLRB), whose mission is to preserve and promote labor-management peace and cooperation. FMCS services include:

- Skills development training for collective-bargaining negotiation, committee effectiveness, and conflict resolution (available at <a href="https://www.fmcs.gov/services/education-and-outreach/skillsdevelopment-training/">https://www.fmcs.gov/services/education-and-outreach/skillsdevelopment-training/</a>);
- Education on contract administration (available at <a href="https://www.fmcs.gov/services/building-labor-managementrelationships/">https://www.fmcs.gov/services/building-labor-managementrelationships/</a>); and
- Mediation, if you need additional assistance and support with your initial contract negotiations (available at <a href="https://www.fmcs.gov/services/resolving-labor-managementdisputes/collective-bargaining-mediation/">https://www.fmcs.gov/services/resolving-labor-managementdisputes/collective-bargaining-mediation/</a>).

FMCS is a Congressionally funded agency offering support to both unions and employers at workplaces and these FMCS services and resources are provided <u>at no cost</u>. FMCS services are customized to the specific needs of employer and union leadership groups and FMCS is available to assist with next steps and/or answer questions that come up throughout an initial collective-bargaining agreement negotiation process, as well as for future stages of a labor-management relationship.

For more information on the full range of FMCS services and how these services can be helpful throughout various stages of the collective bargaining process, see OM 2208. To discuss the specific needs of your group, please reach out to FMCS via email at <a href="mailto:initialcontract@fmcs.gov">initialcontract@fmcs.gov</a> or by phone at (202) 606-8100.